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SC Court of Appeals

THE STATE OF SOUTH CAROLINA  
IN THE COURT OF APPEALS

APPEAL FROM THE ADMINISTRATIVE LAW COURT  
RALPH KING ANDERSON, III, ADMINISTRATIVE LAW JUDGE

APPELLATE CASE No. 2024-000669

James Gentry, #261188.....Appellant,

v.

South Carolina Department of Corrections.....Respondent.

MOTION TO REINSTATE APPEAL

Appellant, James Gentry, comes before this Honorable Court of Appeals, pursuant to Rule 260(a), S.C.A.C.R., to request a reinstatement of the dismissal of his appeal. In its findings, the Court alleges that this appeal arises out of a Scheduling Order issued by the Administrative Law Court (ALC), and that the appeal is being dismissed as not immediately appealable because the Order on appeal is not a final order. This is incorrect.

Appellant is appealing the Order of the Honorable Ralph King Anderson, III, where-in he dismissed Appellant's appeal and stated the following: "Based upon Appellant's failure to follow the proper procedure for submitting a wage claim under SCDC Policy ADM-15.13, Section 12.1, I find Appellant has failed to exhaust his administrative remedies, and this matter is not ripe for this Court's review. see S.C. Code Ann §1-23-380 (Supp. 2023) ("A party who has exhausted all administrative remedies available within the agency and who is aggrieved by a final decision in a contested case is entitled to judicial review pursuant to this article and

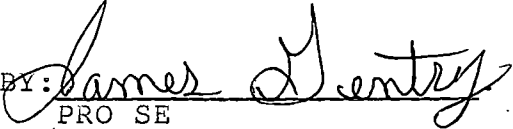
Article 1.");Brown v. James,389 S.C. 41,48,697 S.E.2d 604,608(Ct.App.2010)("The doctrine of exhaustion of administrative remedies requires that where a remedy before an administrative agency is provided, relief must be sought by exhausting this remedy before the courts will act."(quoting 2 Am.Jur.2d Administrative Law §595(1962))).

**IT IS THEREFORE ORDERED** that the Department's Motion to Dismiss is **GRANTED** and Appellant's appeal is **DISMISSED WITH PREJUDICE**.

**AND IT IS SO ORDERED**"see ORDER OF DISMISSAL,DATED APRIL 10,2024.

Clearly, this is a final order and an appealable order. Therefore, Appellant request that his appeal be reinstated and allowed to proceed in this Honorable Court of Appeals.

This 3 day of July,2024,

BY:   
PRO SE  
POST OFFICE BOX 580  
UNA,S.C. 29378

# The South Carolina Court of Appeals

James Gentry, #261188, Appellant,

v.

South Carolina Department of Corrections, Respondent.

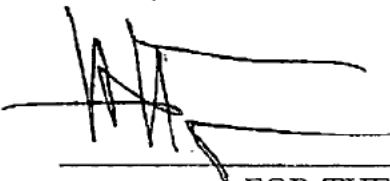
Appellate Case No. 2024-000669

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## ORDER

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This appeal arises out of a scheduling order issued by the Administrative Law Court (ALC). The appeal is dismissed as not immediately appealable because the order on appeal is not a final order. *See Charlotte-Mecklenburg Hosp. Auth. v. S.C. Dep't of Health & Env'tl Control*, 387 S.C. 265, 266, 692 S.E.2d 894, 894 (2010) (stating S.C. Code Ann. § 1-23-610 provides judicial review may only be sought from a final decision of the ALC). The remittitur will be sent as provided by Rule 221(b), SCACR.



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FOR THE COURT

Columbia, South Carolina

cc:

James Gentry, 261188

Christina Catoe Bigelow, Esquire

**FILED**  
**Jun 21 2024**

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**STATE OF SOUTH CAROLINA  
ADMINISTRATIVE LAW COURT**

James Thomas Gentry, #261188,	)	Docket No. 23-ALJ-04-0534-AP
	)	
Appellant,	)	
	)	
v.	)	<b>ORDER OF DISMISSAL</b>
	)	
South Carolina Department of Corrections,	)	
	)	
Respondent.	)	
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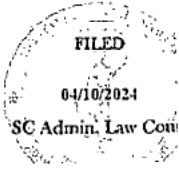
This matter is before the South Carolina Administrative Law Court (Court or ALC) pursuant to an appeal filed by James Thomas Gentry (Appellant), an inmate incarcerated with the South Carolina Department of Corrections (Department). Appellant appeals the Department’s final decision finding Appellant was correctly paid the statutory prevailing wage while working in the Prison Industry Enhancement Certification Program (PIECP) out of Evans Correctional Institution.

On June 27, 2023, Appellant filed a Step 1 Grievance asserting the Department was paying him was less than the prevailing wage required under *Torrence v. South Carolina Department of Corrections*, 433 S.C. 633, 636, 861 S.E.2d 36, 38 (Ct. App. 2021), *reh'g denied* (Aug. 4, 2021), *cert. denied* (Aug. 3, 2022) and statutory law.<sup>1</sup> He specifically requested to be paid the prevailing wage for the time he worked in PIECP until August 1, 2022. Appellant’s Step 1 Grievance was elevated to the Step 2 level. On October 25, 2023, the Warden denied Appellant’s Step 2 Grievance because it was untimely pursuant to SCDC Policy ADM-15.13 Section 12.1. On November 7, 2023, Appellant filed a Notice of Appeal with this Court, and the case was assigned on December 1, 2023.

On April 1, 2024, the Department filed a Motion to Dismiss (Motion) asserting Appellant had failed to exhaust his administrative remedies. On April 9, 2024, Appellant filed his brief.

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<sup>1</sup> “In 1995, our legislature enacted section 24-3-430 of the South Carolina Code (2007) to authorize the expansion of the Prison Industries program into the private sector. This expansion allowed qualified private entities to use inmate labor but required the wages for participating inmates to be no less than ‘the prevailing wage for work of [a] similar nature in the private sector.’ Act No. 7, 1995 S.C. Acts 78. Section 24-3-430 became effective on July 1, 1995. *Id.* at 102.” *Gatewood v. S.C. Dep’t of Corr.*, 416 S.C. 304, 309, 785 S.E.2d 600, 603 (Ct. App. 2016).



## JURISDICTION

The Court's jurisdiction to hear this matter is derived from the decision of the South Carolina Supreme Court in *Al-Shabazz v. State*, 338 S.C. 354, 527 S.E.2d 742 (2000) and *Furtick v. South Carolina Department of Probation, Parole and Pardon Services*, 352 S.C. 594, 576 S.E.2d 146 (2003). Furthermore, in *Wicker v. South Carolina Department of Corrections*, the Supreme Court held that this Court has jurisdiction to hear inmate wage claim grievances in the limited circumstance where the state has created a statutory right to that wage. 360 S.C. 421, 423–24, 602 S.E.2d 56, 57 (2004) (“We find that where, as here, the state has created a statutory right to the payment of a prevailing wage, it cannot thereafter deny that right without affording due process of law.”).

## DISCUSSION

Appellant requests to be paid the prevailing wage for his work in the PIECP program until August 1, 2022. There is no dispute that Appellant is entitled to the statutory prevailing wage under section 24-3-430(D) of the South Carolina Code as it was defined in *Torrence* for his work going forward. Rather, the question is whether Appellant can claim reimbursement for any difference between what he was paid and the prevailing wage for the entire time he worked in the PIECP or whether some of his claim is barred under SCDC policies.

### **Failure to Exhaust Administrative Remedies**

SCDC Policy ADM-15.13 Section 12.1, sets forth the Department's general policies governing inmate disputes with pay. The current version of this policy, which has been in effect since June 2014, provides the following:

#### **12. PROBLEMS WITH PAY:**

**12.1** Inmates must report any problems in their pay to their institution's inmate pay designee utilizing the Automated Request to Staff Member (ARTSM) within 15 days of the payroll date error. The inmate should maintain a record of the ARTSM reference number. The inmate pay designee will review the case and determine whether any additional pay is owed. Payroll corrections will be limited to the following:

- If the inmate fails to notify the Agency in writing and within 15 days, no back pay will be given.
- The pay rate will be adjusted to the proper rate amount for future payrolls in accordance with these procedures.

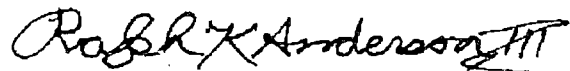
- The inmate may receive additional pay owed for the previous two (2) pay periods only.

SCDC Policy ADM-15.13, Section 12.1 (June 3, 2014). This policy has been in place at the Department since January 20, 1998. Under this policy, the first step an inmate “must” take to correct an issue with their pay is to report the problem “to their institution’s inmate pay designee utilizing the Automated Request to Staff Member (ARTSM) within 15 days of the payroll date error.” *Id.* In this case, Appellant failed to utilize the ARTSM prior to submitting a Step 1 Grievance as required by SCDC Policy ADM-15.13, Section 12; therefore, he did not follow the proper procedure for reporting his payroll issue.

Based upon Appellant’s failure to follow the proper procedure for submitting a wage claim under SCDC Policy ADM-15.13, Section 12.1, I find Appellant has failed to exhaust his administrative remedies, and this matter is not ripe for this Court’s review. *See* S.C. Code Ann. § 1-23-380 (Supp. 2023) (“A party who has exhausted all administrative remedies available within the agency and who is aggrieved by a final decision in a contested case is entitled to judicial review pursuant to this article and Article 1.”); *Brown v. James*, 389 S.C. 41, 48, 697 S.E.2d 604, 608 (Ct. App. 2010) (“The doctrine of exhaustion of administrative remedies requires that where a remedy before an administrative agency is provided, relief must be sought by exhausting this remedy before the courts will act.” (quoting 2 Am. Jur. 2d *Administrative Law* § 595 (1962))).

**IT IS THEREFORE ORDERED** that the Department’s Motion to Dismiss is **GRANTED** and Appellant’s appeal is **DISMISSED WITH PREJUDICE**.

**AND IT IS SO ORDERED.**



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Ralph King Anderson, III  
Chief Administrative Law Judge

April 10, 2024  
Columbia, South Carolina

CERTIFICATE OF SERVICE

I, Stephanie Perez, hereby certify that I have this date served this Order upon all parties to this cause by depositing a copy hereof in the United States mail, postage paid, or by electronic mail, to the address provided by the party(ies) and/or their attorney(s).



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Stephanie Perez  
Judicial Law Clerk

April 10, 2024  
Columbia, South Carolina

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SC Court of Appeals

THE STATE OF SOUTH CAROLINA  
IN THE COURT OF APPEALS

APPEAL FROM THE ADMINISTRATIVE LAW COURT  
RALPH KING ANDERSON, III, ADMINISTRATIVE LAW JUDGE

APPELLATE CASE No. 2024-000669

James Gentry, #261188.....Appellant,

v.

South Carolina Department of Corrections.....Respondent.

PROOF OF SERVICE

I certify that I have served the "MOTION TO REINSTATE APPEAL"  
on the Respondent, by depositing a copy of the same in the U.S.  
Mail, postage prepaid, on July 3, 2024, addressed as follows:

OFFICE OF GENERAL COUNSEL  
POST OFFICE BOX 21787  
COLUMBIA, S.C. 29221-1787

This 3 day of July, 2024,

BY: James Gentry  
PRO SE  
POST OFFICE BOX 580  
UNA, S.C. 29378

The Honorable Jenny Abbott Kitchings  
Clerk, South Carolina Court of Appeals  
Post Office Box 11629  
Columbia, South Carolina 29211

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SC Court of Appeals

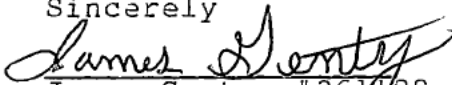
RE: James Gentry v. S.C. Dept. Corr., Appellate Case No. 2024-000669

Dear Ms. Kitchings:

Enclosed for filing is a "MOTION TO REINSTATE APPEAL" in the above case. Also enclosed is the following:

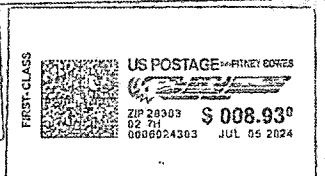
- (1) Proof of service of the "MOTION TO REINSTATE APPEAL" on Respondent.
- (2) A copy of the order which is to be challenged on appeal.

Sincerely

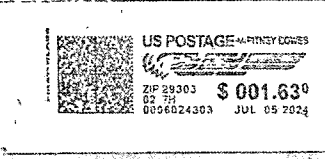
  
James Gentry, #261188  
Post Office Box 580  
Una, S.C. 29378

[SCDC]  
JUL 05 2024  
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James Gentry #261188  
Livesay C.I./Unit 6-11B  
P.O. Box 1580  
Una, SC 29378



South Carolina Court of Appeals  
Jenny Abbott Kitchinas/Clerk  
P.O. Box 1169  
Columbia, SC 29211



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